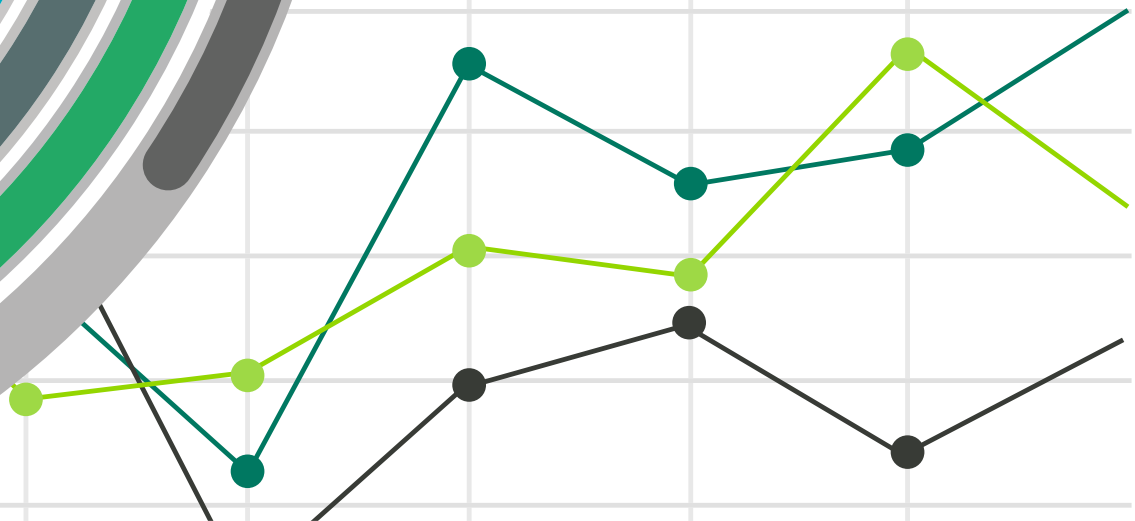




2021-23 ENACTED BIENNIAL BUDGET SUMMARY

WITH 2019-21 SECOND
SUPPLEMENTAL BUDGET

JULY 2021



SECRETARY'S MESSAGE

During the past two years, WSDOT faced significant revenue losses on multiple fronts that threatened our ability to provide critical services to the travelling public: First, from voter approved I-976, which was eventually overturned by the Supreme Court, and later by the COVID-19 pandemic. Despite these challenges, WSDOT remained resilient, adapting to continue to deliver essential services, and keeping Washington's economy moving and people safe.

WSDOT's 2021-23 budget is the largest in the department's history - \$8.1 billion. The state's investment in transportation provides opportunities to achieve a greater return on investment, and investment in jobs - important considerations as Washington looks toward economic recovery from this unprecedented time. This budget continues funding to deliver legislatively identified projects, remove fish passage barriers, and continue operations and maintenance at current service levels.

A combination of federal relief funds, strategic decisions by the Governor and Legislature, and actions to constrain spending by WSDOT during the 2019-21 biennium resulted in not needing to take additional reductions. There are still gaps in funding critical transportation needs, such as maintenance and preservation, and we continue to work with our stakeholders, legislative leaders, and the Governor to find a solution to address those needs. I am confident that by working together we can address these challenges and deliver the services and projects that are important to Washingtonians.

ROGER MILLAR, PE, FASCE, FAICP
SECRETARY OF TRANSPORTATION

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WSDOT 2021-23 ENACTED BIENNIAL BUDGET BY PROGRAM

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BUDGET DETAIL BY PROGRAM

Enacted budget compared to Governor's proposed and agency request budgets, for 2021-23 biennial and 2021 supplemental.

06

THREE WAY COMPARISON

Compares the 2021-23 agency budget request and Governor's budget recommendation (revised February 2021), vs. the January 2021 update.

12

RESOURCES

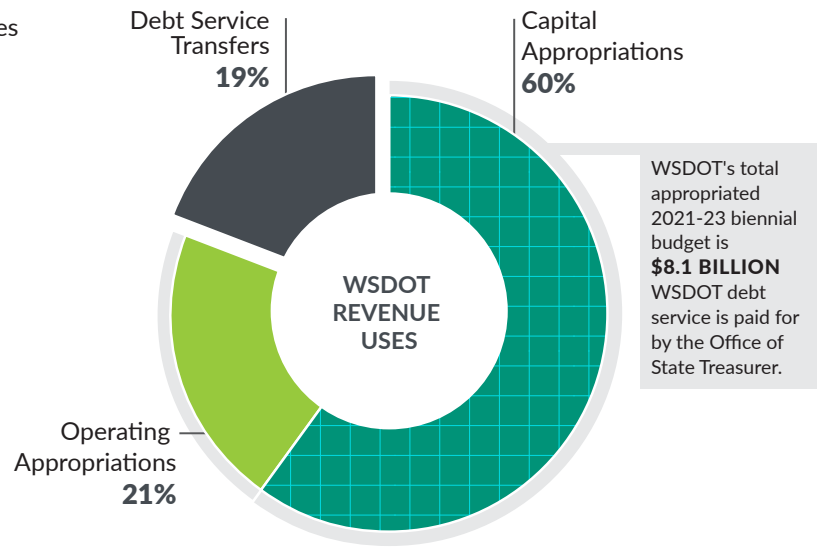
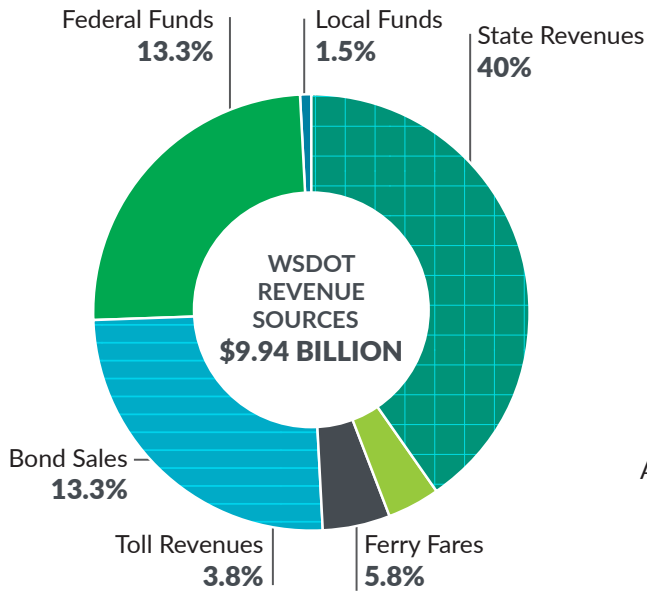
Budget bill, veto letter, complete bill history, interactive fiscal reports, project maps, budget bills, and other documents, September 2020 Capital Improvement & Preservation Program update, and more.

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OVERVIEW

2021-23 ENACTED BUDGET

2021-23 BIENNIAL BUDGET BY FUND SOURCE



2021-23 ENACTED BUDGET HIGHLIGHTS



Largest budget ever, with high expectations for delivery.



Continue delivering previous capital and Connecting Washington projects and commitments.



No state employee furloughs.



Continues investments in 2021-23 at levels necessary to meet federal injunction requirements.



\$1 billion in federal relief funding to offset revenue loss and fund fish barrier removals.



Address unavoidable costs and continue operations and maintenance at current service levels.

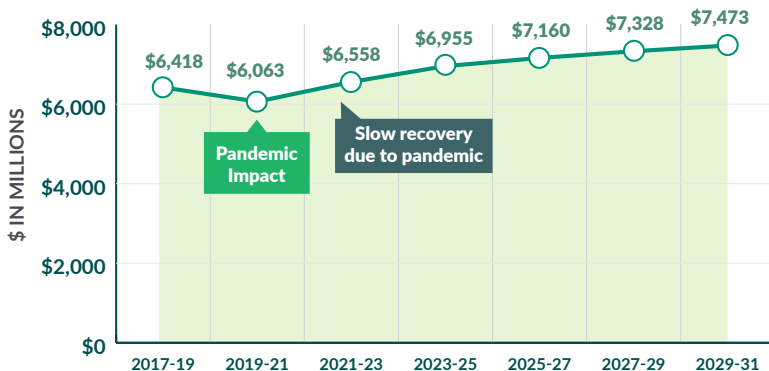
CHALLENGES TO ADDRESS

WSDOT continues working with the Governor and the Legislature to:

- Preserve and maintain transportation infrastructure.
- Identify long-term funding for fish barrier removal, ongoing operating costs, and legislative projects.

TRANSPORTATION REVENUE TRENDS

Supports all Transportation agencies



10-YEAR FUTURE STATE TAX REVENUE

Based on the March 2021 Transportation Revenue Forecast

\$34.07 BILLION



\$14.2 BILLION
MOTOR VEHICLE
FUEL TAXES



\$2.5 BILLION
TOLL
REVENUE



\$11.2 BILLION
MOTOR VEHICLE
LICENSES PERMITS
& FEE REVENUE



\$2.0 BILLION
FERRY
REVENUE



\$3.4 BILLION
DRIVER
RELATED FEES

WSDOT 2021-23 ENACTED BIENNIAL BUDGET BY PROGRAM

CHAPTER 333, 2021 LAWS PV (SSB 5165)

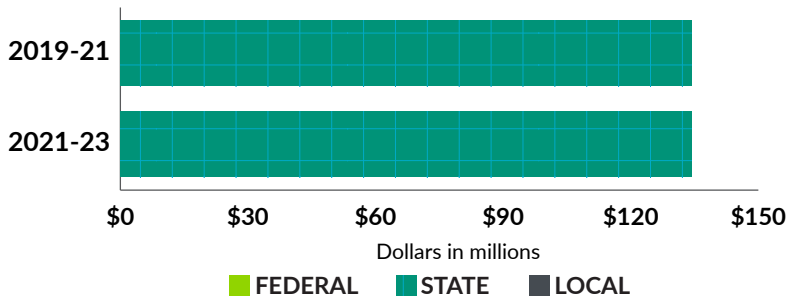
Program Code & Title		2019-21 Biennial w/ 2021 Supplemental	2021-23 Biennial	Biennial Changes
Operating Budget (Dollars in Millions)				
B	Toll Operations & Maintenance	134.3	132.4	(1.9)
C	Office of Information Technology	98.9	107.0	8.2
D	Facilities-Operating	33.9	35.6	1.8
E	Transportation Equipment Fund (Fund 410 Nonappropriated)	121.9	137.9	16.0
F	Aviation	9.9	12.0	2.2
H	Program Delivery, Management, & Support	56.3	60.4	4.1
K	Public/Private Partnerships	1.1	13.9	12.8
M	Highway Maintenance and Operations	487.8	520.2	32.4
Q	Traffic Operations-Operating	75.7	78.1	2.4
S	Transportation Management & Support	39.5	44.3	4.8
T	Transportation Planning, Data, & Research	61.7	69.4	7.8
U	Charges from Other Agencies	85.4	104.8	19.5
V	Public Transportation	230.8	273.3	42.5
X	Ferries-Operating	534.3	540.7	6.5
Y	Rail-Operating	46.6	81.3	34.7
Z	Local Programs-Operating	15.2	15.4	0.2
Multi	2021-23 Furlough Cancellations	0.0	22.1	22.1
Total Operating Budget		\$2,033.0	\$2,248.8	\$215.8
Capital Budget				
D	Facilities-Capital	\$100.5	\$14.1	(\$86.3)
F	Aviation-Capital (Revitalization Loans, Capital Budget)	5.0	5.0	0.0
I	Highway Improvements	2,463.6	4,089.9	1,626.3
P	Highway Preservation	816.0	848.7	32.7
Q	Traffic Operations-Capital	12.0	15.0	2.9
W	Ferries-Capital	418.5	504.8	86.3
Y	Rail-Capital	91.7	129.7	38.0
Z	Local Programs-Capital	305.4	271.5	(34.0)
Total Capital Budget		\$4,212.6	\$5,878.6	\$1,665.9
Total Budget		\$6,245.6	\$8,127.3	\$1,881.7

Notes: Items may not total due to rounding. Funding shown above reflects all sources, not only the transportation budget bills.

- The 2022 supplemental budget includes budget program structure changes approved by the Legislature. WSDOT appropriations for the 2020 supplemental budget are provided in two bills: most appropriations are included in the transportation budget bill, Chapter 333, 2021 Laws PV (SSB 5165).
- Enacted budget card displays appropriated funds only with the exception of nonappropriated Transportation Equipment Fund (TEF) portions of operating programs, which are reflected separately because program expenditures are reimbursed from other WSDOT programs.
- WSDOT appropriations for the 2021-23 biennium were provided in two bills: most appropriations, including compensation, were included in the transportation budget bill Chapter 333, 2021 Laws PV (SSB 5165); \$5 million in community aviation revitalization loans was included in the enacted capital budget, Chapter 332, Laws of 2021 (SHB 1080).
- The 2021-23 budget passed by the legislature includes funding for the cancellation of furloughs. The funding by program will be distributed to WSDOT once determined by OFM.

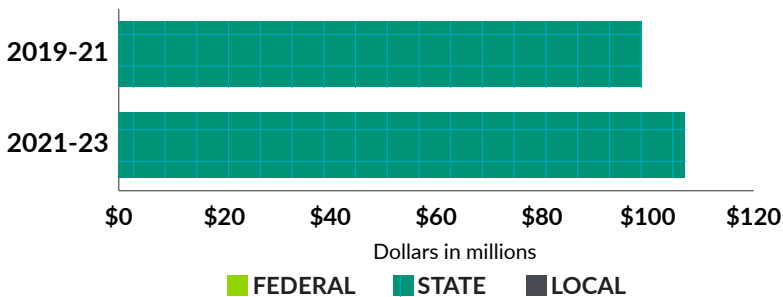
BUDGET DETAIL BY PROGRAM

B TOLL OPERATIONS & MAINTENANCE (OPS)



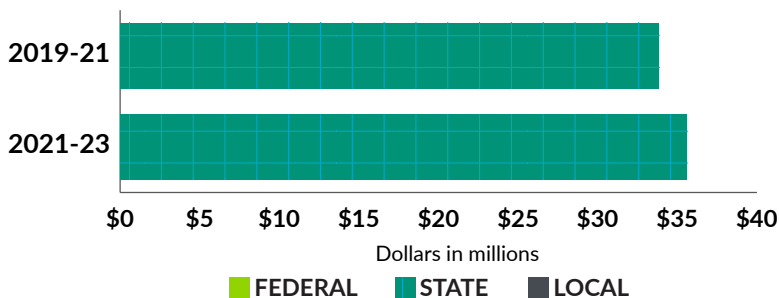
- Reappropriates \$4 million expenditure authority from 2019-21 to complete the implementation of the new back-office toll system
- \$2.2 million reduction to reflect closure of walk-in service centers and savings in lease costs from consolidation of the office space for Seattle based staff

C INFORMATION TECHNOLOGY (OPS)



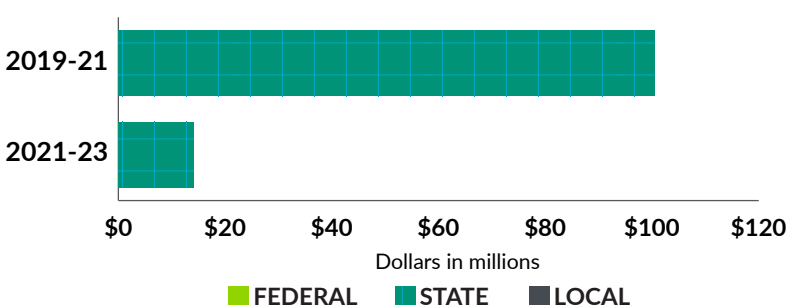
- \$5.5 million provided to support ongoing software licensing costs
- \$8.5 million provided for Project Propel to support OneWA
- Funding not provided for increased costs due to remote work

D FACILITIES (OPS)



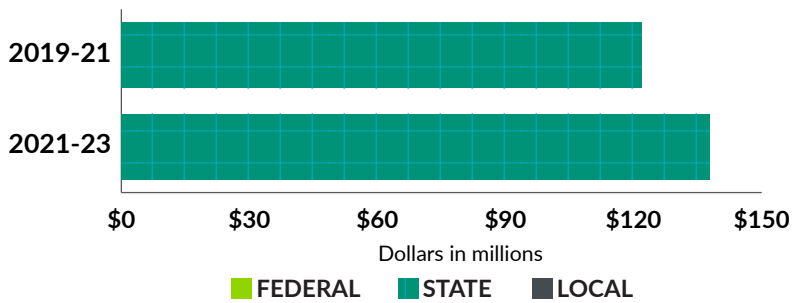
- The operations and maintenance costs for the Northwest Region Headquarters (NWR HQ) remodel and new Olympic Region Maintenance and Administrative Facility (ORMAF) are funded at \$2 million and 2.5 FTEs, \$400,000 and 0.5 FTEs less than requested
- Unavoidable costs including wireless leases, local government assessments, and utilities were funded as requested

D FACILITIES (CAP)



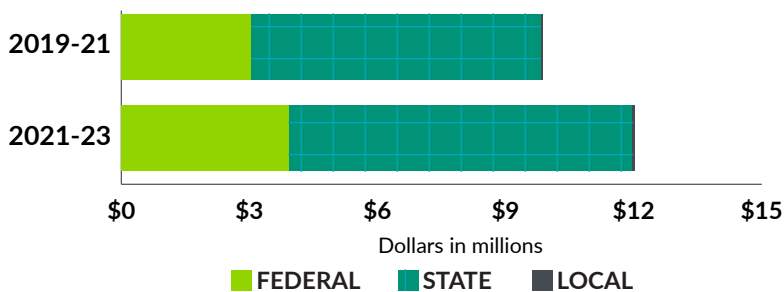
- A fuel island and radio tower were funded for the new ORMAF facility
- \$2.9 million of Northwest Region (NWR) HQ right of way work was not funded, which will either require a 2022 supplemental request or preservation funding to be used
- Additional funding for NWR HQ furniture was not provided in the 2021 supplemental. Preservation funding will be used to cover the shortfall

E TRANSPORTATION EQUIPMENT FUND (OPS)



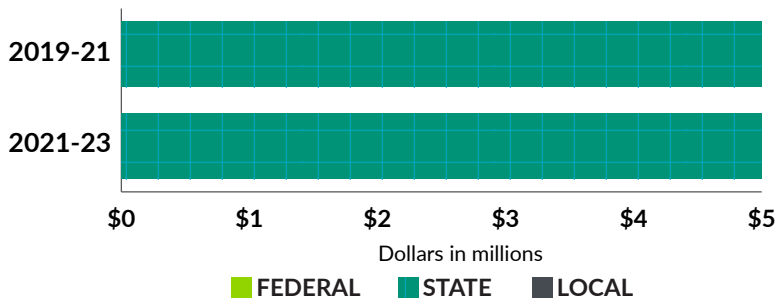
- Funding is adjusted for all WSDOT operating programs using TEF to reflect the March 2021 forecast, as requested

F AVIATION (OPS)



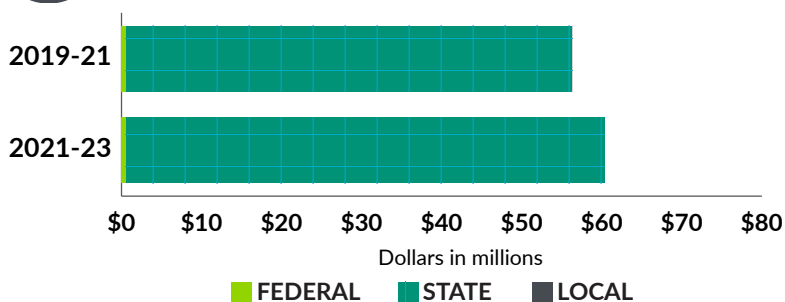
- Provides an additional \$100,000 to continue support of State Commercial Aviation Coordinating Commission (\$257,000 total with reappropriations)
- Provides \$280,000 to support SHB 1379, creates a new position for an unpiloted aircraft system state coordinator and establish commercial unmanned aircraft registration
- \$450,000 General Fund-State provided in State operating budget (non-transportation) for Department of Commerce to appoint and maintain an Aviation and Aerospace Advisory Committee; committee to include WSDOT Aviation Director or designee

F AVIATION (CAP)



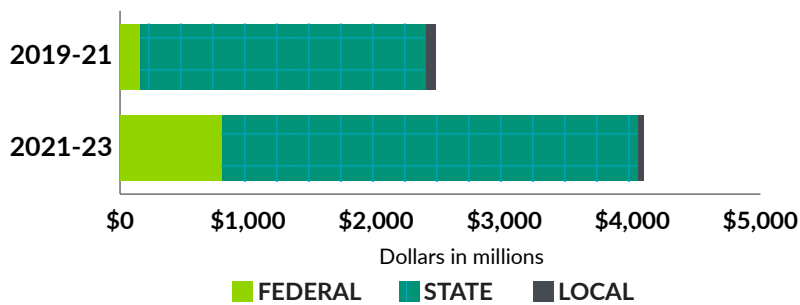
- \$5 million provided in the State Capital budget (non-transportation) for the Community Aviation Revitalization Loan program

H PROGRAM DELIVERY MANAGEMENT & SUPPORT (OPS)



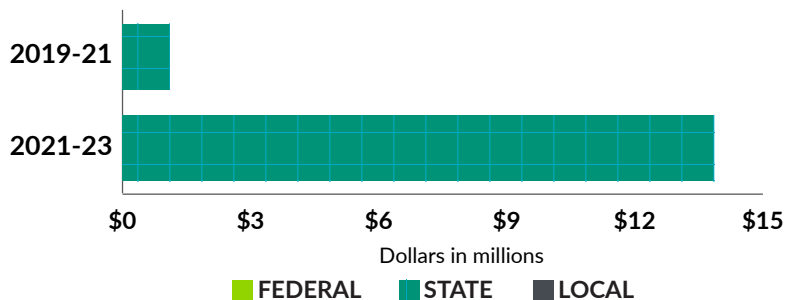
- \$500,000 provided for implementation of Environmental Justice Task Force (ESSB 5141)
- \$300,000 for Real Estate Services for implementation of Noxious Weeds (SHB 1355)
- For the above two funded activities, a first-year supplemental budget request may be necessary, as funding levels are about half of what was requested by the department

I IMPROVEMENTS (CAP)



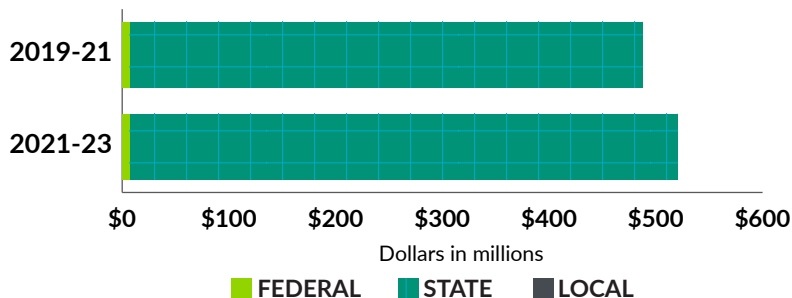
- \$4 billion provided to begin, or continue, projects that increase state highway capacity, correct highway safety deficiencies, and reduce environmental impacts
- \$726 million provided for Fish Passage Barrier Removal Projects
- Budget does not include the Governor's request to have Connecting Washington Account-State appropriation added to current budget language that allows transfers between programs I and P

K PUBLIC/PRIVATE PARTNERSHIPS (OPS)



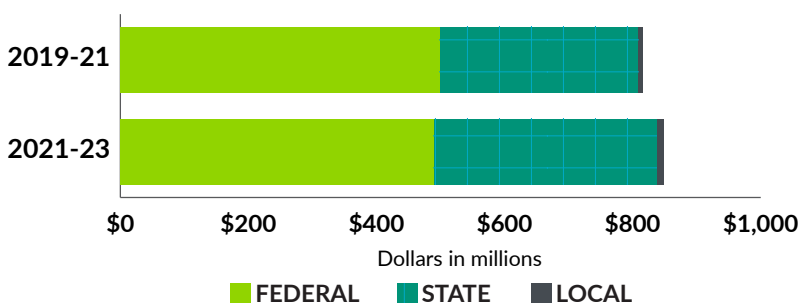
- \$8.9 million and 1.0 FTE added for zero emissions vehicle (ZEV) infrastructure grant funding, and grant management; provides an additional \$1.75 million for two ZEV infrastructure projects, outside of the competitive grant program
- Maintains \$2.4 million in funding for the low-income transportation (car sharing) pilot
- Provides \$140,000 and 0.5 FTE to conduct assessment of options for development of an EV mapping tool, only half of the fiscal note amount; additional supplemental funding may be requested (ESHB 1287)

M HIGHWAY MAINTENANCE OPERATIONS (OPS)



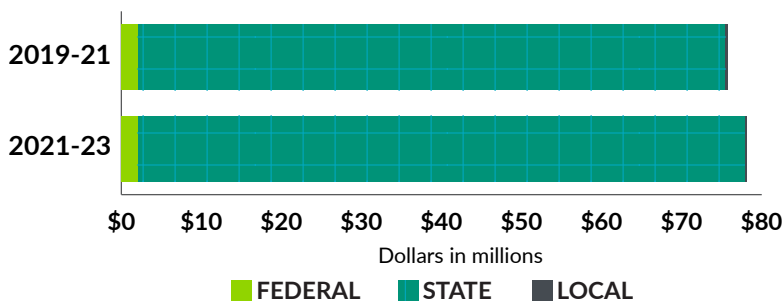
- \$8.5 million in unavoidable costs funded as requested - including local government stormwater fees, utilities, third party damages, and Oregon bridge agreements
- \$8.3 million (one-time) increase to address cost increases in materials
- \$3 million in one-time funding added for additional right of way encampment cleanup, with extensive reporting requirements
- \$7 million authority to accept federal reimbursements for disasters or damage that meet eligibility criteria

P PRESERVATION (CAP)



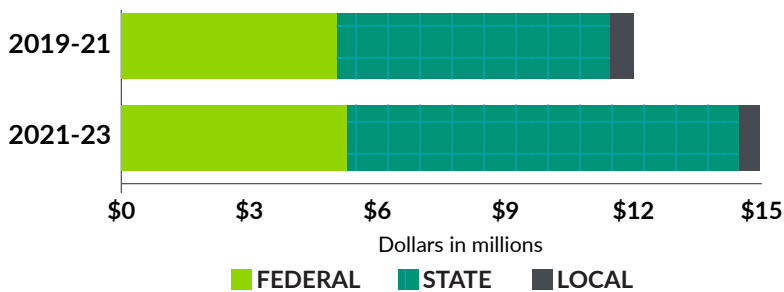
- Provides \$848.7 million, with nearly \$490 million in federal funding sources to preserve the structural integrity of the state's highway system
- Budget does not include the Governor's request to have Connecting Washington Account-State appropriation added to current budget language that allows transfers between programs I and P

Q TRAFFIC OPERATIONS (OPS)



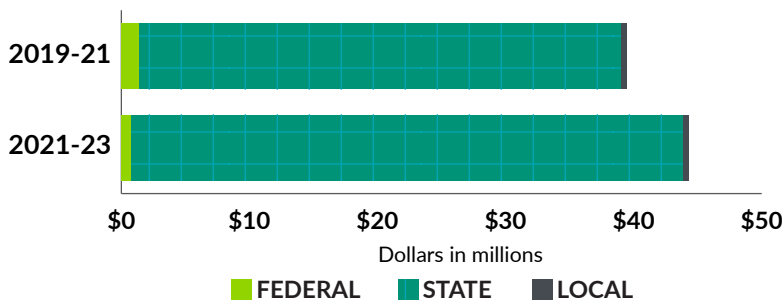
- Continues a pilot program that expands the types of vehicles eligible to use high occupancy vehicle lanes including private transportation providers, vehicles that deliver or collect blood, tissue, or human organs, and for hire vehicles for persons who use a wheelchair or other assistive device. The 2021 Legislature added for hire nonemergency medical transportation vehicles to this list
- \$6 million of the underlying appropriation is provisoed and provided solely for low-cost enhancements, as it was in 2019-21

Q TRAFFIC OPERATIONS (CAP)



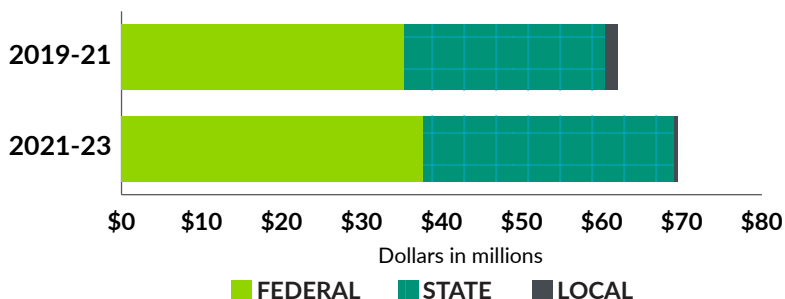
- \$15 million provided for capital projects that improve commercial vehicle operations, traveler information, and safety and congestion relief by applying advanced technology solutions to transportation

S PROGRAM MANAGEMENT & SUPPORT (OPS)



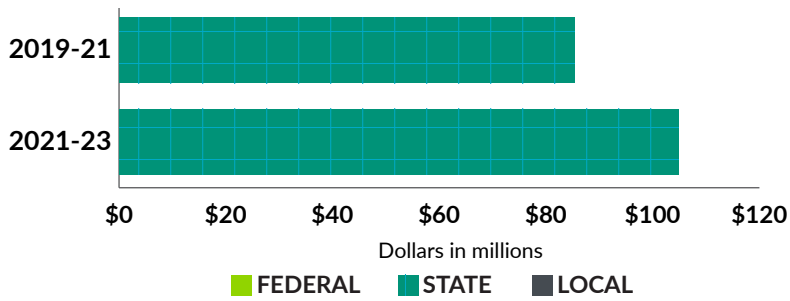
- \$4 million provided for Pre-Apprenticeship & Supportive Services (PASS) grant program, which makes the total \$6 million for the grant program in 2021-23 biennium
- Net zero shift of \$534,000 provided for the proportional share of general administrative and management support for toll operations

T TRANSPORTATION PLANNING DATA & RESEARCH (OPS)



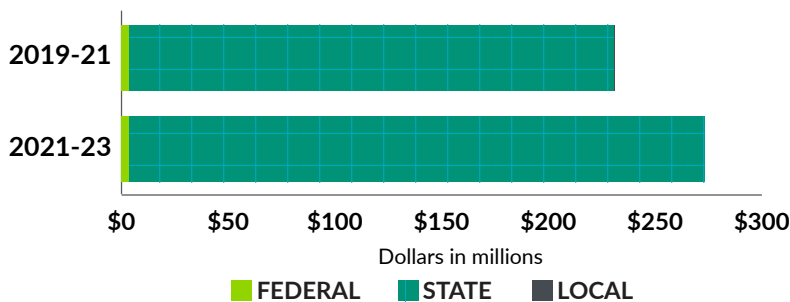
- \$4 million federal funds for Forward Drive road user charge research project overseen by the Commission
- \$2 million provided for new initiatives:
 - South Piece county
 - Vehicle Miles Travel (VMT)
 - SR 303 Corridor Study
- Reappropriates \$2.8 million expenditure authority from 2019-21 to complete the SR 167 Master Plan

U PAYMENTS TO OTHER AGENCIES (OPS)



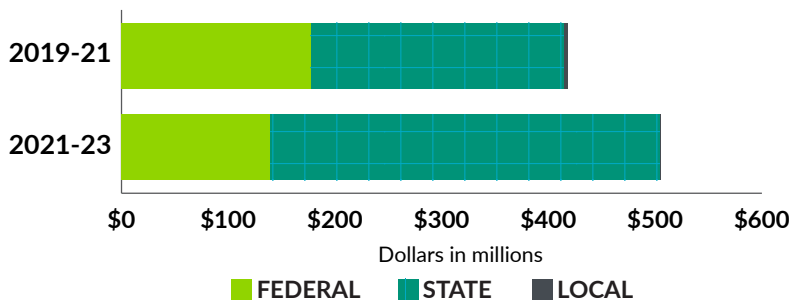
- \$2.3 million is provided for additional legal costs
- Net zero change: toll funds that cannot be used are removed and replaced with other funds

V PUBLIC TRANSPORTATION (OPS)



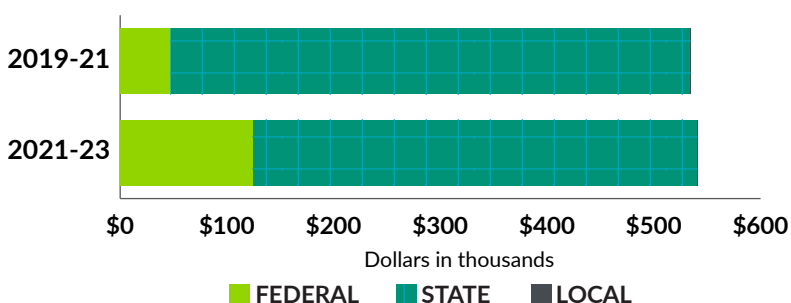
- \$5 million for expansion of the Green Transportation Grant Program
- \$5 million to expand the Paratransit/Special Needs Grant program
- \$800,000 to continue the First Mile/Last-Mile Connections pilot grant program to help improve people's first and last mile connections to fixed route transportation services
- Governor vetoed legislative language prohibiting spending on terminal electrification

W FERRIES CONSTRUCTION (CAP)



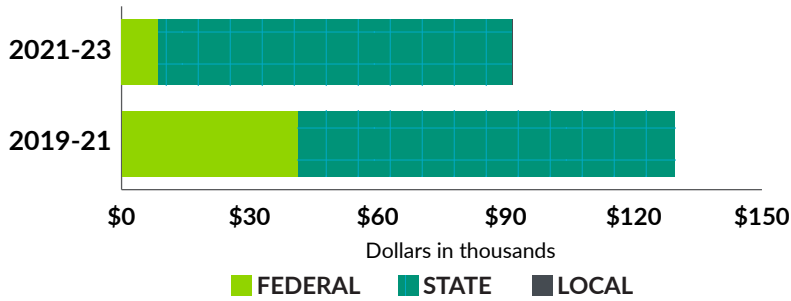
- \$152 million for constructing a new hybrid electric ferry
- \$100 million to complete the Seattle terminal
- \$24.8 million provided to convert a diesel ferry to an electric hybrid ferry
- Language prohibiting expenditures for terminal electrification was vetoed by the Governor

X FERRIES OPERATIONS (OPS)



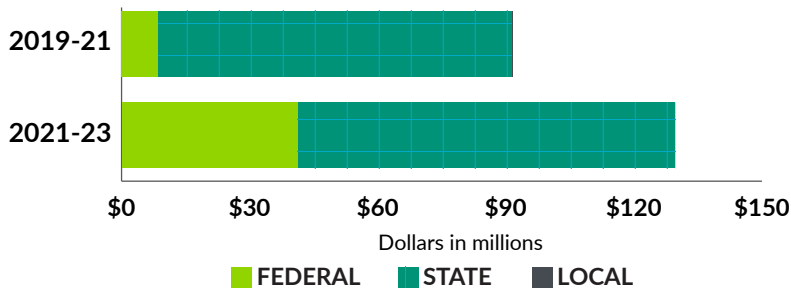
- \$111 million of state appropriation authority is reduced and covered instead by federal Coronavirus Relief & Recovery Act (CRRSA) funds. This reduces transfers of other state funds into ferries accounts
- \$13 million in federal funds are also provided for non-routine vessel maintenance, bringing total federal funding to \$124 million, or 23% of WSF operating appropriation
- \$12 million in state funds are provided for staffing and overtime needs, critical training, maritime insurance, and Jones Act claim costs

Y RAIL, FREIGHT, AND PORTS (OPS)



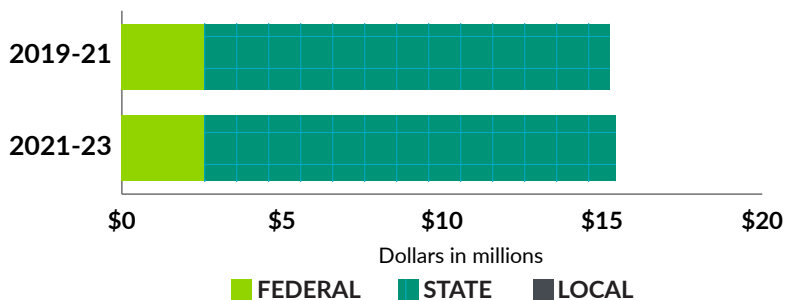
- The 2021-2023 biennial budget assumes additional Amtrak Cascades service roundtrips being reinstated
- \$500,000 in state funding is provided for a Cascades Service Development Plan to analyze market conditions and develop an assessment of service options and goals for the Amtrak Cascades route, with a report due to the Legislature by June 30, 2022
- \$500,000 is reauthorized for a 2019 CRISI (Consolidated Rail Infrastructure and Safety Improvements) grant to fund development of a Service Development Plan

Y RAIL, FREIGHT, AND PORTS (CAP)



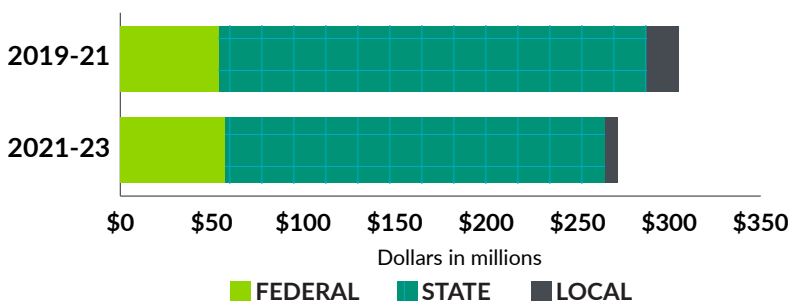
- Funded projects from the Freight Rail Assistance Grant program and the Freight Rail Investment loan program
- Provided 6.7 million in funding to preserve the Palouse River and Coulee City shortline railroad
- Funded \$8.3 million for slide mitigation along the Cascade Corridor

Z LOCAL PROGRAMS (OPS)



- \$1 million provided to identify county-owned fish passage barriers and update the County Road Administration dashboard and study the use of county road right-of-way as potential revenue source
- \$0.9 million is provided for multiuse roadway safety grants to increase the opportunities for safe and legal operation of wheeled all-terrain vehicles on public roads

Z LOCAL PROGRAMS (CAP)



- \$303 million is provided for local transportation improvement projects (including projects funded through FMSIB)
- Provided an additional \$10 million for Safe Routes to School and Bike/Ped safety projects

2021-23 ENACTED BIENNIAL BUDGET SUMMARY | WITH 2021 SUPPLEMENTAL BUDGET

THREE WAY COMPARISON

ENACTED 2021-23 BUDGET VS. GOVERNOR’S PROPOSED AND AGENCY REQUEST

(Dollars In Thousands)		2021-23 Agency Request (Jan. 2021 update) ²	2021-23 Gov Proposed (Revised Feb. 2021)	2021-23 Enacted Budget (SSB 5165)	Difference (Gov vs. Enacted)
2021-23 Enacted Budget		\$7,298,129	\$7,328,173	\$8,127,354	\$799,181
Capital - excludes Program V (Public Transportation)		5,193,697	5,110,574	5,878,589	768,015
Operating		2,104,432	2,217,599	2,248,765	31,166

Total by Budget Program					
Capital ¹		\$5,193,697	\$5,110,574	\$5,878,589	\$768,015
D	Facilities (CAP)	27,716	27,716	14,141	(13,575)
F	Aviation (Revitalization Loans) - see (non-transportation) Capital Budgets	5,000	5,000	5,000	0
I	Improvement	2,827,441	2,703,298	4,089,878	1,386,580
P	Preservation	1,096,559	1,096,771	848,663	(248,108)
Q	Traffic Operations (CAP)	14,383	14,383	14,962	579
W	Washington State Ferries (CAP)	828,707	856,010	504,762	(351,248)
Y	Rail (CAP)	141,979	138,230	129,718	(8,512)
Z	Local Programs (CAP)	251,912	269,166	271,465	2,299

Operating		\$2,104,432	\$2,217,599	\$2,248,765	\$31,166
B	Tolling	131,315	132,787	132,370	(417)
C	Information Technology	118,907	113,944	107,045	(6,899)
D	Facilities (operating)	36,844	35,839	35,608	(231)
E	Transportation Equipment Fund (TEF)	162,115	147,307	137,873	(9,434)
F	Aviation	12,644	12,480	12,031	(449)
H	Capital Delivery, Management and Support	61,319	57,427	60,396	2,969
K	Innovative Partnerships	3,886	8,433	13,865	5,432
M	Highway Maintenance Operations	484,312	516,651	520,188	3,537
Q	Traffic Operations (operating)	80,662	76,959	78,103	1,144
S	Transportation Management and Support	41,442	39,943	44,304	4,361
T	Transportation Planning, Data and Research	61,654	62,798	69,435	6,637
U	Payments to Other Agencies	88,607	103,835	104,812	977
V	Public Transportation	270,818	281,840	273,254	(8,586)
X	Washington State Ferries (operating)	455,537	531,008	540,735	9,727
Y	Rail (operating)	80,453	83,297	81,250	(2,047)
Z	Local Programs (operating)	13,917	13,051	15,421	2,370
Multi	2021-23 Furlough Cancellations ³	0	0	22,075	22,075
Total Budgeted		\$7,298,129	\$7,328,173	\$8,127,354	\$799,181

1 The Conference passed capital (non-transportation) budget provides \$5 million for additional community aviation revitalization loans, through an appropriation of Public Works Assistance Account for deposit into the Public Use General Aviation Airport Loan Revolving Account. The loan revolving account is non-appropriated, which means it will retain any unawarded loan funds at the end of the 2019-21 biennium. This is currently estimated to be \$1.7 million, yielding a total of \$6.7 million available for future loans.

2 The Agency Request column includes the 10% Budget Reduction decision package, which included a reduction of \$728 million in the capital Improvements program; reduction of \$50 million in the Highway Maintenance program; and a reduction of \$75 million in the Washington State Ferries operating program. Agency Request project list is 21DOT302, the Governor’s Proposed Project List is 21GOV001, the Enacted Budget Project List is 21LEGFIN. Please note the appropriation in the budget bill and the amounts in the project list may not match. The amounts shown on this document match the appropriation amount in the budget bill.

3 The 2021-23 budget passed by the legislature includes funding for the cancellation of furloughs. The funding by program will be distributed to WSDOT once determined by OFM..

THREE WAY COMPARISON

ENACTED 2021-23 BUDGET VS. GOVERNOR'S PROPOSED AND AGENCY REQUEST

(Dollars In Thousands)			2021-23 Agency Request (Jan. 2021 update)	2021-23 Gov Proposed (Revised Feb. 2021)	2021-23 Enacted Budget (SSB 5165)	Difference (Gov vs. Enacted)
2021-23 Carry Forward Level			\$2,101,404	\$2,101,404	\$2,101,404	\$0
Total 2021-23 Budget Request			\$7,298,129	\$7,328,173	\$8,127,354	\$799,181
Capital - excludes Program V (Public Transportation) & includes Aviation (non-transpo) Capital			5,193,697	5,110,574	5,878,589	768,015
Operating			2,104,432	2,217,599	2,248,765	31,166
Maintenance & Policy Level			\$5,191,725	\$5,248,254	\$6,015,918	\$767,664
Multi	10% Agency Budget Reduction	AR	(855,426)	0	0	0
Multi	Preserve Transpo Infrastructure	00	725,750	429,600	0	(429,600)
X	WSF Fuel Costs	5W	(23,007)	(13,778)	2,843	16,621
Multi	Fuel Rate Adjustments	8F	(2,496)	(2,308)	(1,416)	892
Multi	Capital Projects	AA	5,245,125	5,491,016	5,873,589	382,573
B	Tolling: Cust Svc Center (Reapprop)	B1&B0SR	4,000	4,000	4,000	0
B	Tolling: SR 520 Bridge Insurance	B2	1,516	1,516	1,516	0
B	SR 520 O&M Reserve Account	B600	0	0	1,450	1,450
B	Lease & Staffing Savings	BAR1	0	0	(2,208)	(2,208)
C	Capital Systems Replacement (CSR)	AC	0	0	0	0
C	IT-Quality Assurance & TWIC Op Cost	C2	180	180	180	0
C	IT: Mobility & Telework	C1	2,935	2,935	0	(2,935)
C	IT: Software License Costs	C5	5,577	5,577	5,577	0
C	Propel/WSDOT Support of OneWA	C6	9,863	8,546	8,546	0
D	Facilities: Wireless Leases	DA	320	320	320	0
D op, M	Facilities/Hwy Maint-Local Gov Fees	DB	2,600	2,600	1,559	(1,041)
Maintenance & Policy Level cont.						
	Item Code					
D op	Facilities: Op Costs - ORMAF & NWR HQ	DC	2,400	2,400	2,000	(400)
D, M	Facilities & Hwy Maint: Utilities	DM	828	828	828	0

THREE WAY COMPARISON

ENACTED 2021-23 BUDGET VS. GOVERNOR'S PROPOSED AND AGENCY REQUEST

(Dollars In Thousands)			2021-23 Agency Request (Jan. 2021 update)	2021-23 Gov Proposed (Revised Feb. 2021)	2021-23 Enacted Budget (SSB 5165)	Difference (Gov vs. Enacted)
F cap	Aviation Revitalization Loans - see (non-transpo) Capital Budgets	n/a	0	5,000	5,000	0
F op	Airport Projects (Reapprop)	FD	2,163	2,163	2,230	67
F op	Airport Aid Grants Reduction	AGTS	0	0	0	0
F op	Aviation Siting Commission	AIRY	0	0	100	100
F op	Unpiloted Aircraft Systems Coord.	UPAS	0	0	280	280
H	Environmental Justice Assessments	HA00	0	0	500	500
H	Noxious Weed Assessments	NWAS	0	0	300	300
K	Clean Alternative Fuel (Reapprop)	CAF & AFIR	0	1,900	1,900	0
K	EV Education & Outreach	EVO	0	1,500	0	(1,500)
K	Hydrogen/DC Fast Charting Station	HYDR	0	0	1,500	1,500
K	Low Income Transportation Pilot	EV1	0	1,200	1,200	0
K	Alternative Fuel Infrastructure Grants	AFIG	0	0	5,000	5,000
K	EV Infrastructure Mapping Tool	EVIT	0	0	140	140
K	Mount Vernon Charging Station	MVCS	0	0	250	250
I	Reduce Projects - Preservation/Fish	G04	0	(1,019,000)	0	1,019,000
M	Hwy Maint: Third Party Damages	MD	5,816	5,816	5,816	0
M	Hwy Maint. Materials Cost Increase	MG	8,290	8,290	8,290	0
M, Q op	Transfer Incident Response Funding	MQ	0	0	0	0
M	Hwy Maint: Oregon Bridge Agreements	MR	686	686	686	0
M	Encampments on hwy right of ways	ENCP	0	0	3,000	3,000
P, Z cap	National Highway Freight Program	FST	0	23,358	0	(23,358)
Q op & S	Net Zero Shift to Toll Funding	GZY5	0	0	0	0
S	Stabilizing Construction Workforce	SCW	0	1,000	4,000	3,000
Maintenance & Policy Level cont.		Item Code				
T	SR 520 Bridge Noise Study	T01	0	406	406	0
T	State Route 167 Master Plan	TMP	0	2,879	2,879	0

THREE WAY COMPARISON

ENACTED 2021-23 BUDGET VS. GOVERNOR'S PROPOSED AND AGENCY REQUEST

(Dollars In Thousands)			2021-23 Agency Request (Jan. 2021 update)	2021-23 Gov Proposed (Revised Feb. 2021)	2021-23 Enacted Budget (SSB 5165)	Difference (Gov vs. Enacted)
T	Vehicle Miles Traveled Update	VMT	0	500	250	(250)
T	RUC Forward Drive Federal Authority	NRUC	0	0	4,080	4,080
T	SR 161 Corridor Study	S161	0	0	0	0
T	SR 302 Corridor Study	S302	0	0	800	800
T	South Pierce County Study	SPCS	0	0	1,000	1,000
T&V	Seattle Lease Savings	SELS	0	0	(428)	(428)
U	Contingency-Unavoidable Legal Costs	UC & FRLC	11,000	0	2,318	2,318
U	ELG - Facility Cost Increase	UB	297	297	297	0
V	Special Needs Transpo (Reapprop)	VB	123	123	123	0
V	Green Transportation (Reapprop)	VC	4,993	4,993	4,993	0
V	Rural Mobility (Reapprop)	VE	945	945	945	0
V	Regional Mobility (Reapprop)	VG	16,261	16,261	26,800	10,539
V	Transit Projects (Reapprop)	VH	1,487	1,487	1,487	0
V	Green Transportation Expansion	GTE	0	15,000	5,000	(10,000)
V	Regional Mobility Expansion	RME	0	5,000	0	(5,000)
V	Telework Technical Assistance	TEL	0	350	0	(350)
V	First-Last Mile TDM Pilot Program	V1ST	0	800	800	0
V	Capital Projects Adjustment	AAPV	0	0	12,886	12,886
V	Intercity Transit DASH program 2021	DA21	0	0	150	150
V	Uncommitted Grant Funding	GZPT	0	0	(135)	(135)
V	Special Needs Additional Funding	SPAF	0	0	5,000	5,000
V	Vanpool Funding Reduction	VPRD	0	0	(8,290)	(8,290)
X	Elwha Technical Adjustment	ELT	0	811	1,674	863
X	WSF Non-Routine Maintenance (Fed)	X1	7,082	7,082	7,082	0
Maintenance & Policy Level cont.		Item Code				
X	WSF Jones Act Claims	X2	631	631	401	(230)

THREE WAY COMPARISON

ENACTED 2021-23 BUDGET VS. GOVERNOR'S PROPOSED AND AGENCY REQUEST

(Dollars In Thousands)			2021-23 Agency Request (Jan. 2021 update)	2021-23 Gov Proposed (Revised Feb. 2021)	2021-23 Enacted Budget (SSB 5165)	Difference (Gov vs. Enacted)
X	WSF Ongoing Operating Costs (please see next 5 rows for Leg items)	X4	7,162	7,162	0	(7,162)
X	Evacuation Slide Training	G9ES	0	0	336	336
X	Fall Restraint L&I Inspections	G9FR	0	0	336	336
X	WSF Staffing Overtime	G9XD	0	0	2,400	2,400
X	WSF Familiarization Training	G9XH	0	0	735	735
X	Electronic Navigation Training	G9XN	0	0	160	160
X	WSF-Credit Card Costs	XA&XA00	588	696	(1,025)	(1,721)
X	WSF Contracts and Leases	XC	127	127	127	0
X	WSF Marine Insurance Increase	XF	409	409	409	0
X	WSF-New Hire Training	XT	3,500	3,500	688	(2,812)
X	Eagle Harbor 2nd Shift Study	HEH1	0	0	0	0
X	Lease Savings	HLS1	0	0	(533)	(533)
W	Hybrid Olympic Vessel	H02	0	93,700	0	(93,700)
W	Materials for Olympic Vessel	H03	0	18,000	0	(18,000)
W	Hybrid Conversion MV Tacoma	HCT	0	28,500	0	(28,500)
W	Terminal Charging	TCX	0	50,000	0	(50,000)
Y op	Ultra-High Speed Rail	USR	0	3,250	0	(3,250)
Y op	PNWRC SDP Reappropriation	SDP2	0	0	500	500
Y op	Cascades Service Development Plan	CSDP	0	0	500	500
Z op	County Study Funds	S004	0	0	1,023	1,023
Z op	Wheeled all-terrain vehicle grants	H002	0	0	768	768
Z cap	Active Transportation Expansion	ACT	0	20,000	0	(20,000)

THREE WAY COMPARISON

ENACTED 2021-23 BUDGET VS. GOVERNOR'S PROPOSED AND AGENCY REQUEST

(Dollars In Thousands)			2021-23 Agency Request (Jan. 2021 update)	2021-23 Gov Proposed (Revised Feb. 2021)	2021-23 Enacted Budget (SSB 5165)	Difference (Gov vs. Enacted)
Compensation			\$0	(\$21,485)	\$10,032	\$31,517
Multi	Compensation (Maint. Level)	Multiple	0	(14,500)	(17,482)	(2,982)
Multi	Compensation (Policy Level)	Multiple	0	(33,802)	(19,448)	14,354
Multi	Central Services (Maint. Level)	Multiple	0	2,684	2,971	287
Multi	Central Services (Policy Level)	Multiple	0	24,133	21,916	(2,217)
Multi	2021-21 Furlough Cancellations	Multiple	0	0	22,075	0
Total Budgeted			\$7,293,129	\$7,328,173	\$8,127,354	\$799,181

WSDOT 2021-23 COMPENSATION ADJUSTMENTS

		Maintenance Level		Policy Level						
Operating Programs		DRS Rate Change	PEB Rate Adj	Remove Agency Specific FSA Funding	PTE Local 17 General Government	Rep Employee Health Benefits	State Employee Benefits	WFSE General Government	Cancellation of Furloughs	Other Miscellaneous (e.g. Juneteenth Holiday)
B	Tolling	(235)	24	(6)	(47)	19	10	(206)		0
C	Information Technology	(1,244)	98	(2)	(8)	80	39	(1,590)		0
D	Facilities (operating)	(364)	42	(10)	(100)	43	9	(497)		0
F	Aviation	(52)	4	(2)	(8)	1	5	(12)		0
H	Capital Delivery, Management and Support	(1,140)	102	(12)	(423)	54	69	(389)		0
K	Innovative Partnerships	(12)	0	0	0	0	1	0		0
M	Highway Maintenance Operations	(5,967)	716	(468)	(383)	809	54	(10,841)		2
Q	Traffic Operations (operating)	(1,214)	118	(40)	(881)	109	33	(854)		0
S	Transportation Management and Support	(683)	74	(16)	(28)	50	40	(583)		0
T	Transportation Planning, Data and Research	(836)	72	(6)	(484)	45	44	(235)		0
V	Public Transportation	(237)	20	(2)	(101)	6	17	(6)		0
X	Washington State Ferries (operating)	(7,137)	722	(174)	(38)	849	23	(142)		(3,112)
Y	Rail (operating)	(127)	10	0	(71)	7	8	(32)		0
Z	Local Programs (operating)	(256)	20	(2)	(6)	5	18	(80)		0
	Multiple	0	0	0	0	0	0	0	22,075	
Total Compensation Adjustments		(19,504)	2,022	(740)	(2,578)	2,077	370	(15,467)	22,075	(3,110)
Total Maintenance Level Adjustments (\$17,482)				Total Policy Level Adjustments \$2,627						

WSDOT 2021-23 CENTRAL SERVICE MODEL ADJUSTMENTS

		Maintenance Level		Policy Level
Operating Programs		Worker's Compensation	Other Expenses in Program U	Other Expenses in Program U
B	Tolling			
C	Information Technology			
D	Facilities (operating)			
F	Aviation			
H	Capital Delivery, Management and Support			
M	Highway Maintenance Operations			
Q	Traffic Operations (operating)			
T	Transportation Planning, Data and Research			
U	Payments to Other Agencies	\$926	\$2,045	\$21,916
V	Public Transportation			
X	Washington State Ferries (operating)			
Y	Rail (operating)			
Z	Local Programs (operating)			
Total Central Service Model Adjustments		\$926	\$2,045	\$21,916

Total Maintenance Level Adjustments \$2,971

Maintenance level (ML) reflects the cost of mandatory caseload, enrollment, inflation and other legally unavoidable costs not contemplated in the current budget. Expenditure adjustments may be positive or negative, depending on expected experience in the ensuing biennium.

Total Policy Level Adjustments \$21,916

Policy Level adjustments are incremental expenditure changes that do not fall under the definitions of Carry Forward Level (CFL) or ML. These changes may represent revised strategies or substantial differences in program direction, and can include proposed program reductions. Each significant change to current policy must be justified in a DP. Examples of PL items are:

- Discretionary workload.
- New programs or services.
- Program reductions and other changes.

The carry-forward level is a reference point created by calculating the biennialized cost of decisions already recognized in appropriations by the Legislature. Examples of CFL adjustments include:

- Legislatively directed workload changes.
- Legislatively directed changes in level of services.
- Nonrecurring costs.

Other expenses for Program U include items such as DES services, legals, and audit services.

2021-23 ENACTED BIENNIAL BUDGET SUMMARY | WITH 2021 SUPPLEMENTAL BUDGET

THREE WAY COMPARISON

2019-21 SECOND SUPPLEMENTAL VS. GOVERNOR’S PROPOSED AND AGENCY REQUEST

(Dollars In Thousands)		2021 Supplemental Agency Request (Jan. 2021 update)	2021 Supplemental Gov Proposed (Revised Feb. 2021)	2021 Supplemental Enacted Budget (SSB 5165)	Difference (Gov vs. Enacted)
Total		\$6,486,887	\$6,556,879	\$6,245,981	(\$310,898)
	Capital - excludes Program V (Public Transportation) ¹	4,382,628	4,516,146	4,212,626	(303,520)
	Operating	2,104,259	2,040,733	2,033,355	(7,378)

Total by Budget Program					
Capital ¹		\$4,382,628	\$4,516,146	\$4,212,626	(\$303,520)
D	Facilities (CAP)	101,558	101,558	100,463	(1,095)
F	Aviation (Revitalization Loans)	5,000	5,000	5,000	0
I	Improvement	2,628,078	2,744,181	2,463,573	(280,608)
P	Preservation	816,960	814,016	815,983	1,967
Q	Traffic Operations (CAP)	12,682	12,682	12,014	(668)
W	Washington State Ferries (CAP)	418,495	430,495	418,479	(12,016)
Y	Rail (CAP)	94,429	94,429	91,688	(2,741)
Z	Local Programs (CAP)	305,426	313,785	305,426	(8,359)

Operating		\$2,104,259	\$2,040,733	\$2,033,355	(\$7,378)
B	Tolling	137,320	139,512	134,300	(5,212)
C	Information Technology	101,595	98,916	98,880	(36)
D	Facilities (operating)	34,597	33,935	33,853	(82)
E	Transportation Equipment Fund (TEF)	133,493	131,370	121,864	(9,506)
F	Aviation	10,546	8,183	9,876	1,693
H	Capital Delivery, Management and Support	59,434	56,367	56,307	(60)
K	Innovative Partnerships	4,288	1,188	1,104	(84)
M	Highway Maintenance Operations	506,681	494,433	487,805	(6,628)
Q	Traffic Operations (operating)	77,645	76,028	75,661	(367)
S	Transportation Management and Support	40,978	39,476	39,459	(17)
T	Transportation Planning, Data and Research	70,002	64,971	62,025	(2,946)
U	Payments to Other Agencies	98,856	90,356	85,362	(4,994)
V	Public Transportation	247,574	242,135	230,788	(11,347)
X	Washington State Ferries (operating)	504,535	492,752	534,250	41,498
Y	Rail (operating)	61,392	56,602	46,600	(10,002)
Z	Local Programs (operating)	15,323	14,509	15,221	712
Total Budgeted		\$6,486,887	\$6,556,879	\$6,245,981	(\$310,898)

¹
Agency Request project list is 21DOT302, the Governor's Proposed Project List is 21GOV001, the Enacted Budget Project List is 21LEGFIN. Please note the appropriation in the budget bill and the amounts in the project list may not match. The amounts shown on this document match the appropriation amount in the budget bill.

THREE WAY COMPARISON

2019-21 SECOND SUPPLEMENTAL VS. GOVERNOR'S PROPOSED AND AGENCY REQUEST

(Dollars In Thousands)			2021 Supplemental Agency Request (Jan. 2021 update)	2021 Supplemental Gov Proposed (Revised Feb. 2021)	2021 Supplemental Enacted Budget (SSB 5165)	Difference (Gov vs. Enacted)
Total Supplemental Budget Request			\$6,486,887	\$6,556,879	\$6,245,981	(\$310,898)
Capital - excludes Program V (Public Transportation)			4,382,628	4,516,146	4,212,626	(303,520)
Operating			2,104,259	2,040,733	2,033,355	(7,378)
Maintenance & Policy Level		Item Code	(\$894,738)	(\$825,320)	(\$1,135,978)	(\$310,658)
Multi	Capital Projects	AA	(833,930)	(712,091)	(1,433,396)	(721,305)
Multi	Capital Project Underspending	GZY3	0	0	428,920	428,920
B	Customer Svc Ctr Reappropriation/ Back Office System Underspend	B100/H000	0	0	(4,000)	(4,000)
F	Airport Project Reappropriation	AER	0	(397)	(464)	(67)
K	Clean Alternative Fuel Reappropriation	CA1 & EV11	0	(1,900)	(1,900)	0
K	Alternative Fuel Car Sharing Pilot	CSP1	0	0	(1,200)	(1,200)
K	Electric Vehicle Financing Study	DCS1	0	0	(84)	(84)
T	SR 520 Bridge Noise Study	T01&T01X	0	(406)	(406)	0
T	State Route 167 Master Plan	TMP	0	(2,879)	(2,879)	0
T	Road Usage Charge Federal Authority	HT07	0	0	(3,927)	(3,927)
T	RUC Forward Drive Federal Authority	NRUC	0	0	1,050	1,050
U	Contingency-Unavoidable Legal Costs	UC	16,000	7,500	3,592	(3,908)
U	Skagit River Bridge	SRB1	0	0	(1,086)	(1,086)
V	Regional Mobility Reappropriation	VGRM	0	0	(10,539)	(10,539)
V	First-Last Mile TDM Pilot Reapprop	V1RP	0	0	(800)	(800)
X	WSF Fuel Costs	5W	(9,080)	(7,628)	(4,006)	3,622

THREE WAY COMPARISON

2019-21 SECOND SUPPLEMENTAL VS. GOVERNOR'S PROPOSED AND AGENCY REQUEST CONTINUED

(Dollars In Thousands)			2021 Supplemental Agency Request (Jan. 2021 update)	2021 Supplemental Gov Proposed (Revised Feb. 2021)	2021 Supplemental Enacted Budget (SSB 5165)	Difference (Gov vs. Enacted)
Maintenance & Policy Level		Item Code				
X	Credit Cards	XA & XA00	(1,117)	(1,583)	(2,788)	(1,205)
Y	PNWRC Service Development Plan	SDP1	0	0	(500)	(500)
Z	Wahkiakum Ferry Operating Loss	WAHK	0	0	280	280
Z0C	National Highway Freight Program	FST	0	11,679	0	(11,679)
Multi	Budget Structure Changes-LEAP apprv	8D	0	0	940	940
Multi	Fuel Rate Adjustments	8F	(8,032)	(11,050)	(12,505)	(1,455)
Multi	FY 2021 Savings	A1	(58,579)	(79,936)	(47,984)	31,952
Multi	Hiring Freeze Savings	G45	0	(21,507)	(21,507)	0
Multi	Equipment Purchase Freeze	G46	0	(1,710)	(10,210)	(8,500)
Multi	Contracts Freeze	G47	0	(3,412)	(3,412)	0
Multi	Equipment Replacement Savings	TEF1	0	0	(7,167)	(7,167)
Compensation			(\$9,681)	(\$9,107)	(\$9,347)	(\$240)
Multi	Furlough-Cancelled Pay Increase	A2	(9,681)	0	0	0
Multi	Agency Savings in FY 2021 (Furloughs)	G43	0	(7,616)	(7,616)	0
Multi	General Wage Increase Savings	G44	0	(1,491)	(1,491)	0
Multi	Updated PEBB Rate	GLS	0	0	(240)	(240)
Total Budgeted			\$6,486,887	\$6,556,879	\$6,245,981	(\$310,898)

RESOURCES

BILL INFORMATION

[View Bill as Passed Legislature](#) (April 25, 2021)

[View Governor's Veto Message](#) (May 18, 2021)

[View Session Law](#) Chapter 333, 2021 Laws PV, effective May 18, 2021.

OTHER BUDGET RESOURCES

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[Legislative Budget Notes](#)

[Capital Improvement and Preservation Program \(CIPP\) September 2020 Status Update](#)

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